

United Nations Development Programme  
Afghanistan  
National Disaster Management Project (NDMP)  
First Quarter Progress Report (2011)



Students and Security Staff trained on First Aid

<b>Project ID:</b>	00073939
<b>Duration:</b>	2010 – 2011
<b>Strategic Plan Component:</b>	Crises Prevention and Recovery
<b>CPAP Component:</b>	Livelihoods, natural resources management, and DRR.
<b>ANDS Component:</b>	Pillar 3, Social Protection Sector
<b>Total Budget:</b>	USD 2,199,700
<b>Responsible Agency:</b>	UNDP

## National Disaster Management Project Donors

United Nations Development Programme and  
Bureau for Crises Prevention and Recovery / UNDP



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## Executive Summary

UNDP started implementation of the Comprehensive Disaster Risk Reduction Project (CDRRP) for a period of five years (2007 – 2011) in 2007. CDRRP was reviewed by a mission from UNDP/ Bureau for Crises Prevention and Recovery (BCPR) in July 2009. During the review process, BCPR team visited number of governmental, international, UN and local organizations working in the field of Disaster Risk Reduction (DRR) in the country and identified DRR priorities and needs of the country. Based on which the CDRRP was revised and re-named as “National Disaster Management Project” (NDMP) to address the immediate needs of the country without losing the main essence of CDRRP for a period of two years (2010 – 2011).

NDMP is a Government of Afghanistan /United Nations Development Programme (UNDP) joint project with the partnership of the Afghanistan National Disaster Management Authority (ANDMA). NDMP aims to enhance national, provincial and community disaster risk reduction and response capacities of the relevant Afghan institutions. It supports policies on Disaster Risk Reduction (DRR) and assist ANDMA to develop comprehensive disaster management plans at national, provincial and district levels. The project is also designed to build the resilience of local Afghan communities to disaster.

To achieve its objectives, NDMP provides support to relevant government institutions through capacity development on different aspects of Disaster Risk reduction (DRR) such as enhancing response mechanisms; supporting disaster prone provinces to develop comprehensive Disaster Management Plans; and strengthening Emergency Operations Centres at national and provincial levels. Likewise, NDMP supports Kabul University to develop a comprehensive degree programme on DRR and its successful implementation. This support will enable Kabul University to embark into empirical researches on different aspects of DRR/ management; which will develop local capacities and skilled human resources through relevant learning and training programmes.

The primary beneficiaries are the governmental agencies both at national and provincial levels, academic institutions and selected communities.

The funding for the NDMP for 2011 activities comes from UNDP core fund.

During 2011, the project under output 1 “National Institutional Disaster Management Capacity enhanced” focuses on following four priority activities: 1) ANDMA’s structural and capacity assessment; 2) National Disaster Risk Management Framework review; 3) Support to Kabul University, Department of Environment Protection and Disaster Management to develop “Strategic Development Plan” 2011-2015; and 4) Provide technical advisory services on disaster risk management to ANDMA.

The major challenges that the project faced during last quarter was the lack of trained and motivated national professionals in the field of disaster risk reduction at all levels and security situation.

## I. Context

Afghanistan is recurrently hit by natural disasters causing losses to lives, livelihoods and property. In recent decades, this has led to massive problems of food insecurity and population exodus from the worst-hit areas. Vulnerability to disaster risk has increased significantly as coping capacities have been eroded due to the prolonged conflict.

Since 2003, the Islamic Republic of Afghanistan in partnership with the United Nations (UN) and other development organizations has developed key policy documents such as the Disaster Management Framework, National Strategy for Disaster Management and National Disaster Management Plan. The National Disaster Management Commission, under the leadership of the Second Vice President, has been established and the Afghanistan National Development Strategy (ANDS) has been developed where Disaster Management (DM) has been targeted within the Social Protection Sector with a target statement saying "by 2010 an effective system for disaster preparedness and response will be in place". Despite the rapid progress made in the past few years, there is urgent need for strengthening legal and policy frameworks, and the developing capacity of Afghanistan National Disaster Management Authority (ANDMA) and key ministries for effective disaster risk reduction and response.

In keeping with the United Nations Development Assistance Framework (UNDAF) priorities and ANDS benchmark, the National Disaster Management Project (NDMP) was formulated. The project's goal was, *"to reduce the level of community vulnerability to natural and human induced hazards down to manageable and humanitarian levels"*. The project continue making progress to achieve this goal by strengthening the capacity of the Afghanistan DM system to reduce risks and improve response and recovery management at the national, provincial and community levels. This will result in achieving CPAP output 5.4 – government and communities have better capacity for DRR and UNDAF output 5 – improved capacity to manage natural resources to support poverty reduction and dispute resolution and reduced vulnerability to natural disasters and outcome 5.3 – national and local institutions have enhanced capacities to manage disaster risk.

The main implementing partner of this project, being directly implemented by UNDP as per DIM modality, is ANDMA as the main government counterpart. Besides ANDMA, other main stakeholders at the national level, in the implementation of NDMP are key Line Ministries (LMs), UN agencies, I/NGOs and Kabul University.

The direct beneficiaries of the NDMP are: i) ANDMA and selected government institutions; ii) Kabul University, Department of Environmental Protection and Disaster Management; iii) Selected I/NGOs including Red Crescent movement and UN agencies.

## II. Results and Impacts

### Project Outputs and Achievements

NDMP has two main outputs: 1) National Institutional Disaster Management Capacity enhanced; 2) Provincial Disaster Management Capacity built. However, during 2011 NDMP focuses only on output 1. The followings are the output and activity wise outcomes achieved during first quarter of 2011 (January – March 2011):

#### **Output #1: National Institutional Disaster Management Capacity enhanced**

**Activity Result 1:** ANDMA's structural and capacity assessment.

**Achievement:**

**Activity Result 2:** Technical Advisory Services on DRR Provided to ANDMA.

**Achievement:**

The NDMP in close consultation with ANDMA developed a Terms of Reference (ToR) for the structural and capacity assessment of ANDMA. Simultaneously, the NDMP is working closely with the UNDP Regional Center Bangkok (RCB) to support the comprehensive structural and capacity assessment of ANDMA. The UNDP RCB (CPR and Capacity Development-CD Teams) have reviewed the proposed ToR, a tentative budget has been proposed and the assessment will be commenced from late April or early May 2011.

Based on the inputs from the RCB team, ToR has been finalized and ANDMA's capacity assessment will be commenced during the second quarter of 2011.

**Activity Result 2:** Technical Advisory Services on DRR Provided to ANDMA.

**Achievements:** The NDMP is continuously providing technical advisory services to ANDMA in the field of disaster risk management in general and DRR coordination, policy review, capacity development, and early warning in particular. Likewise, during this first quarter of the 2011, NDMP also supported ANDMA to finalize the Hyogo Framework for Action (2005 – 2015) national report to be presented in the third Global Platform on DRR scheduled from 8 to 13 May 2011 in Geneva. Similarly, NDMP also provided technical support to ANDMA to finalize the "Strategic National Action Plan (SNAP) for Disaster Risk Reduction Towards Peaceful and Stable Development in Afghanistan". The SNAP was officially launched on 27 March 2011 in Kabul.

Based on the final SNAP document, ANDMA and UNISDR will jointly organize a special session on Afghanistan to mobilize funds for SNAP implementation in Afghanistan.

**Activity Result 3:** DRR Policy Review.

**Achievements:** During this quarter, NDMP in close consultation with the ANDMA has identified “The Afghanistan Disaster Management Framework” as a priority DRR policy that needed to be reviewed in 2011. Based on the priority identification, NDMP will review the Disaster Management Framework in the next quarter and will submit to ANDMA during the third quarter of 2011 for their review and endorsement. The revision of the Framework will enable ANDMA to enhance its coordination and mainstream DRR into development planning in Afghanistan.

**Activity Result 4:** Develop Strategic Development Plan” for Kabul University, Department of Environmental Protection and Disaster Management.

**Achievements:**

The NDMP in close consultation with Kabul University, United Nations Environment Programme (UNEP) and International Centre for Integrated Mountain Development (ICIMOD) drafted “Strategic Development Plan” 2011-2015 for Kabul University (KU), Department of Environmental Protection and Disaster Management (DEPDM) and shared with Kabul University, UNEP, and ICIMOD for their inputs during the first quarter of 2011. It is anticipated that the Kabul University will finalize and endorsed the Strategy within the second quarter of 2011.

This strategy will enable Kabul University to strengthen its focuses to enhance its newly created department (DEPDM) and strengthen its undergraduate programme on DRR. Similarly, the strategy will also enable KU to mobilize resources as the strategy clearly gives direction where the institution would like to be in next five year time

**Monitoring Action**

The NDMP has been preparing and submitting the monthly and quarterly progress reports and organizing progress review meetings regularly.

### III. Implementation Arrangements and Progress

The NDMP is implemented under Direct Implementation Modality (DIM) for a period of two years (2010-2011) with the financial support from UNDP/ BCPR. A small team of NDMP staff are based at ANDMA building and work very closely with ANDMA, few key line ministries (MRRD, MoPH, MoE, MoHE and MAIL), Kabul University and several I/NGOs including Red Cross movement.

### IV. Issues and Risk

During the implementation of the project in 2011, the project encountered following issues and risks:

**Issues:**

- Trained and motivated human resources in the field of disaster risk reduction at all levels are very limited.

- Coordination of DRR actors at both national and provincial levels is very weak.

### Risks

If the current security situation remains same, NDMP can continue working at the provincial level in few selected provinces to implement PDMPs and capacity development activities in limited and selected provinces. NDMP is closely working with other UNDP supported projects and the Security team to identify locations (districts and communities) where project staff can visit and implement disaster risk reduction activities. Therefore, as of now staff mobility to disaster prone areas and staff security is one of the major risks.

## V. Lessons Learned

Afghanistan is a signatory to the HFA and remains committed to implement the priorities as laid down by the HFA. However, the previous project (CDRRP) didn't address the priority areas of the HFA during its implementation phase (2007-2009). Hence a review was conducted in 2009 that warranted adjustment to the project activities and approach in line with HFA. In close consultation with ANDMA, the NDMP tried to achieve some of the HFA priorities during 2010. However, there are a lot to be achieved in all five HFA priority areas. Therefore, based on the experiences of the previous project (CDRRP) and during first year of implementation of NDMP, NDMP in 2011 will design a new project that will assist government to achieve its commitment under HFA.

Similarly, the capacities of ANDMA both at national and provincial levels are very weak. Therefore, NDMP in close collaboration with ANDMA will organize a detail and comprehensive structural and capacity assessment of ANDMA during second quarter of 2011.

## VI. Future Plans:

Following are the priority activities for the second quarter of 2011:

- Finalize the ANDMA's structural and capacity assessment in close consultation with UNDP RCB and ANDMA;
- Finalize Strategic Development Plan for KU and its endorsement; and
- Assist ANDMA in finalizing the HFA report.

## VII. Financial Section:

Table 1. Total Income and Expenditure

Donor	Income		Total Receivable (approx US\$)	EXPENDITURES			BALANCE Total Received minus Total Expenditures	Remarks
	Total Commitment (approx US\$)	Total Received (approx US\$)		Total Cumulative Expenditures as of March 2011	Current Year 2011 (Cumulative) as of the current Quarter	Total Expenditures		
UNDP-Core	1,356,812	1,356,812	0	903,812	117,643	1,021,454	335,358	
UNDP-BCPR	406,958	406,958		406,958	-1,639	405,319	1,639	USD 1639 the 2010 obligation balance returned to project
<b>Total</b>	<b>1,763,770</b>	<b>1,763,770</b>	<b>0</b>	<b>1,310,769</b>	<b>116,004</b>	<b>1,426,773</b>	<b>336,997</b>	

**Table 2. Expenditure by Major Outputs (2011 First Quarter)**

Project Output	Budget (AWP 2011)	Cumulative Expenditure as of the current Quarter	Delivery Rate*	Remarks
Output1: National Institution DM Capacity enhance	52,000	-461	-0.89%	
GMS	0	0	0	
<b>Sub-total Output 1.</b>	<b>52,000</b>	<b>-461</b>	<b>-0.89%</b>	
Output2: Project support cost	401,000	88,003	13.10%	
GMS	0	0	0	
<b>Sub-total Output 2</b>	<b>401,000</b>	<b>88,003</b>	<b>13.10%</b>	
Output3: Tech Assistance &Mgmt Cost	0	28,461	5.7	
GMS	0	0	0	
Sub-total Output 3	0	28,461	5.7	
<b>Grand Total</b>	<b>453,000</b>	<b>116,003</b>	<b>26%</b>	

**Table 3. Expenditure by Donors (2011)**

Donor	Project Output	Budget (AWP 2011)	2011 Cumulative Expenditure as of the current Quarter	Delivery Rate*
UNDP -Core	Output1: National Institutional DM Capacity enhance	52,000	-461	-1%
	Output2: Project support cost	401000	88,003	13%
	Output3: Tech Assistance &Mgmt Cost	0	28,461	570%
GMS		0	0	0
<b>Grand-Total</b>		<b>453,000</b>	<b>116,003</b>	<b>26%</b>